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BEFORE THE ARIZONA CORPORATION COMMUNICATION RECEIVED

> AZ CORP COMMISSION DOCKET CONTROL

2012 APR 23 PM 2 34

Arizona Corporation Commission DOCKETED

APR 23 2012

DOCKETED BY

Docket No. G-01551A-11-0344

IN THE MATTER OF THE APPLICATION OF SOUTHWEST GAS CORPORATION FOR APPROVAL OF AN ENERGY EFFICIENCY AND RENEWABLE ENERGY RESOURCE TECHNOLOGY PORTFOLIO IMPLEMEN-TATION PLAN. AND FOR APPROVAL TO REVISE THE RATE COLLECTED THROUGH ITS DEMAND-SIDE MANAGEMENT ADJUSTOR MECHANISM.

NOTICE OF FILING RUCO'S COMMENTS

RUCO is concerned with SW Gas's request to increase its EE budget to \$16.5 million. This is a 300% increase over current spending levels.

SW Gas's EE program budget has grown steadily over the last several years. 1

2009	\$1.4 million
2010	\$1.4 million
2011	\$2.8 million
2012	\$4.7 million ²
2013	\$16.5 million (requested) ³

(SW Gas originally asked for an \$8.4 million budget but increased its request to \$16.5 million as a condition of its rate case Settlement Agreement.)

Data taken from SW Gas Application to Revise its EE and LIRA Rates p. 4. (Docket No. G-01551A-12-0037)

² RUCO understands that the Commission approved an increase of the total EE budget to \$4.7 million but did not authorize in increase in the DSMAC rate to fund this budget.

Of the \$16.5 million budget, only \$650,000 is dedicated for low income programs. (April 10, 2012 Staff Report, p. 4)

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SW Gas will spend \$4.7 million this year to reduce sales by 1.20% and is requesting \$16.5 million to meet the 2013 goal to reduce sales by 1.80%.4 RUCO is acutely concerned with what budget SW Gas will propose to meet the 2014 standard of 2.40%.

RUCO asks the Commission to consider whether it is necessary to approve such a large EE budget to reduce consumption when SW Gas has testified that per customer consumption has been steadily falling for reasons outside of the Commission's 2010 Energy Efficiency Goals and the utility's efforts to comply with that standard.

SW Gas acknowledges that over the last 24 years, August per customer consumption has declined by 46.4%.⁵ On average, that is 1.93% a year. For most of those 24 years, there was no DSMAC surcharge and no EE standard. This reduction is a result of improved technology and normal competitive marketplace pressures to make appliances more efficient. New construction housing became better, and consumption levels dropped.

By SW Gas's own testimony, per customer consumption levels will continue to fall outside of any additional efforts pursuant to Commission EE standard.

"Between Southwest Gas's 1986 rate case and the current case, August consumption per customer has declined from 16.4 therms to 8.8 therms, respectively. This is a decline of 7.6 therms or 46.4%. The month of August is the ideal month to isolate the trend in baseload consumption..."

"The significant long term decline in residential consumption per customer occurred primarily because of continued improvements in the dwelling and appliance efficiencies. Improvements in energy efficiencies over the past 24 years are reflected in both new customer growth and the replacement by existing customers of older appliances with newer more efficient appliances.

⁴ See R14-2-2504. RUCO applauds Staff's recommendation to deny measures submitted by SW Gas that are not cost effective and that fell far below the minimum threshold calculation of 1.0 to reduce the budget to \$13.4 million.

Thus, the improved energy efficiencies of natural gas appliances and dwellings for both new customer additions and existing customers contributed to the overall decline in residential consumption per customer.

"I expect that residential consumption per customer will continue to decline. The continued emphasis on energy conservation to reduce energy expenditures and greenhouse gas emissions makes this a plausible scenario. Indeed the Commission's recently approved gas energy efficiency standard will be *another factor* putting increased downward pressure on consumption per customer in the future."

"Southwest Gas has requested implementation of a revenue decoupling proposal to mitigate the adverse impact on its margin recovery due to the expected continued decline on consumption per customer **and the additional** downward pressure on consumption per customer resulting from the Company's efforts to achieve the Commission's recently approved gas energy efficiency standard." (emphasis added)

Direct Testimony of Mr. Cattanach, pp. 9-10 SW Gas Rate Case (Docket No. G-01551A-10-0458)

Replacement of old or broken appliances with newer, more efficient appliances occurs as a normal matter of course and will happen with or without ratepayer funded rebates. With that said, RUCO finds that is a good thing to encourage people to buy the most energy efficient products available. And perhaps a rebate will help a customer choose an even more efficient model or buy it a bit sooner than he would otherwise. RUCO also believes the rebates as well as the weatherization program are particularly important for low income customers. For these reasons, RUCO supports the existing policy to provide some level of ratepayer funded financial incentive to purchase newer appliances.

RUCO does not intend for these comments to be critical of the EE Standard. However, RUCO questions whether ratepayer funds are being used to achieve results that are happening independently from that Standard. And to go from \$4.7 million to \$16.5 million to do this concerns us.

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RUCO believes the issue of whether a \$16.5 million budget paid by ratepayers to promote an already existing decline in natural gas sales deserves further debate prior to the funding of any expansion of SW Gas's EE programs. Until then, SW Gas's DSMAC should not be increased beyond that which is needed to fund its currently approved budget of \$4.7 million.

Alternatively, RUCO respectfully contends that the Commission should not approve programs that do not meet the Commission's minimum threshold for cost effectiveness.

Both the September 30, 2011 Staff Report for SW Gas's "Modified Plan" and the April 10, 2012 Staff Report for SW Gas's "New Revised Plan" recommend approval of measures that are not cost effective. The Commission should reject the following programs:

September 30, 2011 Staff Report (P. 6)

Benefit-cost ratio **Tankless Water Heater** 0.94 0.97

April 10, 2012 Staff Report (P. 8)

Attic Insulation

Lavatory Aerator

Benefit-cost ratio 0.95

While these are "very close", they are still not cost effective. Ratepayer funds deserve to pay for programs that are cost effective and that reduce consumption outside of

existing downward pressures that has reduced demand for natural gas over the last few 1 2 decades. 3 RESPECTFULLY SUBMITTED this 23rd day of April, 2012. 4 5 6 Daniel W. Pozefsky **Chief Counsel** 7 8 9 10 11 AN ORIGINAL AND THIRTEEN COPIES of the foregoing filed this 23rd day 12 of April, 2012 with: 13 **Docket Control** Arizona Corporation Commission 14 1200 West Washington 15 Phoenix, Arizona 85007 COPIES of the foregoing hand delivered/ 16 mailed this 23rd day of April, 2012 to: 17 Justin Lee Brown Lvn Farmer **Assistant General Counsel** Chief Administrative Law Judge 18 Catherine M. Mazzeo, Senior Counsel Hearing Division Southwest Gas Corporation Arizona Corporation Commission 19 P. O. Box 98510 Las Vegas, NV 89193-8510 Janice Alward, Chief Counsel 20 Legal Division Debra S. Gallo. Director **Arizona Corporation Commission** 21 Government and State Reg. Affairs Southwest Gas Corporation 22 Steven M. Olea, Director P. O. Box 98510 **Utilities Division**

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